



**Igor Bashmakov**



**Center for Energy Efficiency (CENEF)**

# **RUSSIA ON THE ENERGY EFFICIENCY TRAJECTORY**

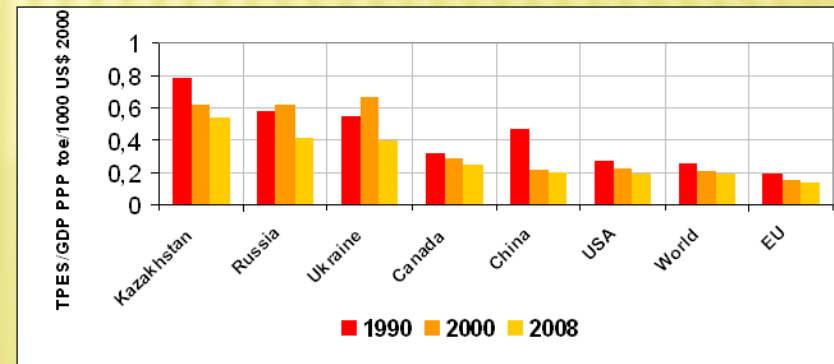
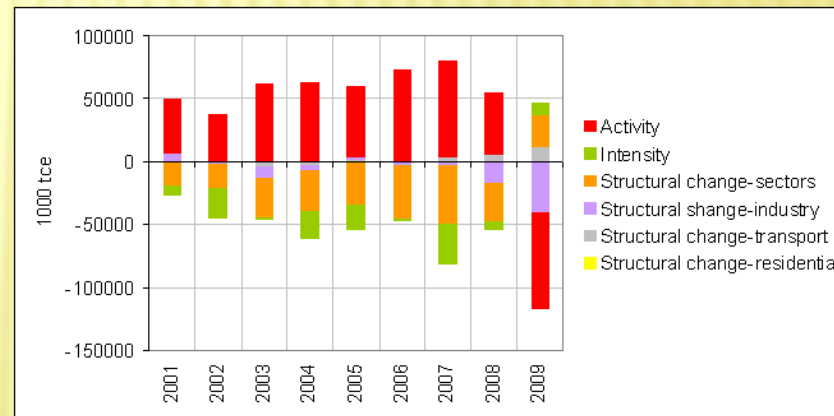
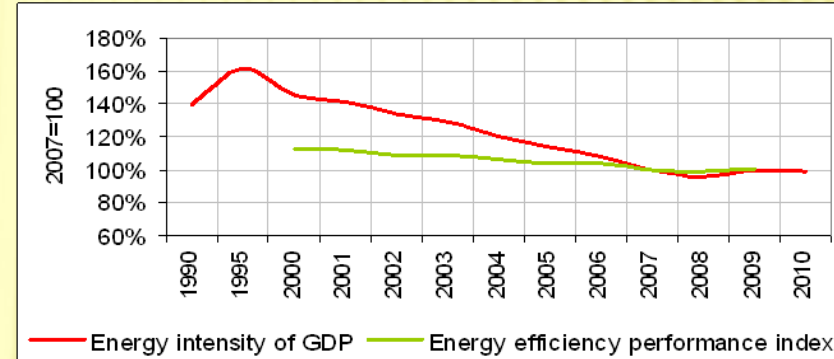
**Moscow, April 20, 2011**





# IN 2000-2008, ENERGY INTENSITY OF RUSSIA'S GDP WAS DECLINING BY 5% PER ANNUM

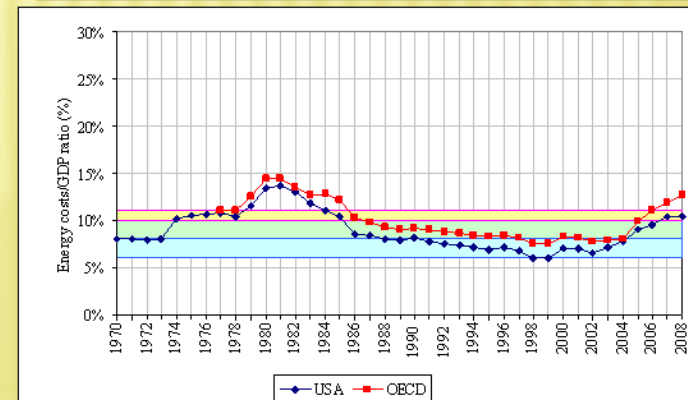
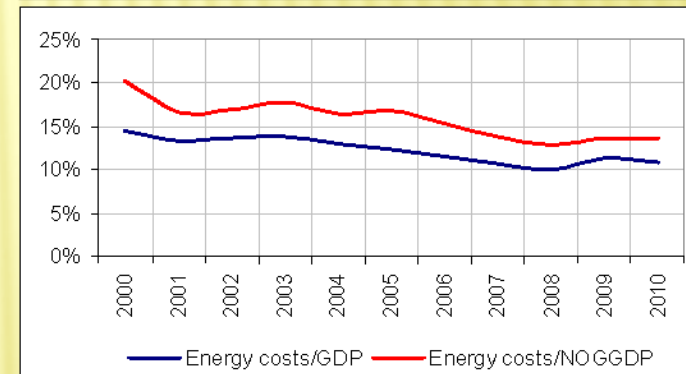
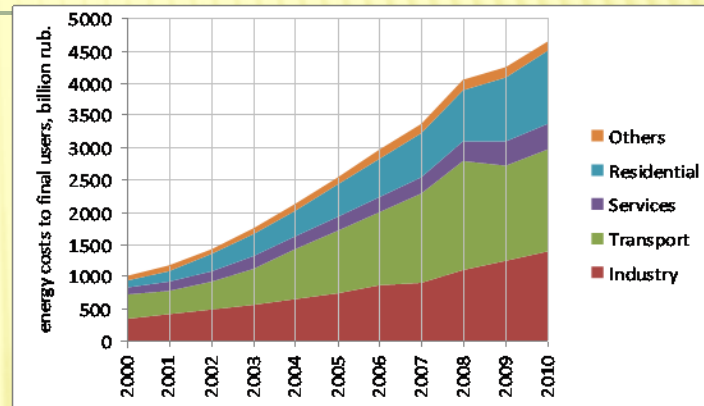
- × Revival of Russia's economy was accompanied by dynamic reduction of GDP energy intensity
  - + In 2000-2008, it was down by 34%, or by AAGR 5% per annum
  - + In 2000-2008, EEPI was down by only 12%
- × Economic crisis temporarily blocked this impressive progress
  - + In 2009, GDP EI went up by 3,5%
  - + In 2010, it was down by only 0,3%
- × With no federal energy efficiency policy until 2008, the technological gap with the most advanced countries accumulated in the Soviet era was not bridged:
  - + Contribution of the technological factor to the GDP energy intensity decline was limited to only 1% per annum, with the rest provided by: changes in the activity structure and industrial product mix, capacity load variations, energy prices growth and weather impacts, etc.
- × Despite recent progress, Russia is still ranking among the least energy efficient economies
- × In the long-term Russia's energy inefficiency will undermine sustainability of its economic growth and energy security





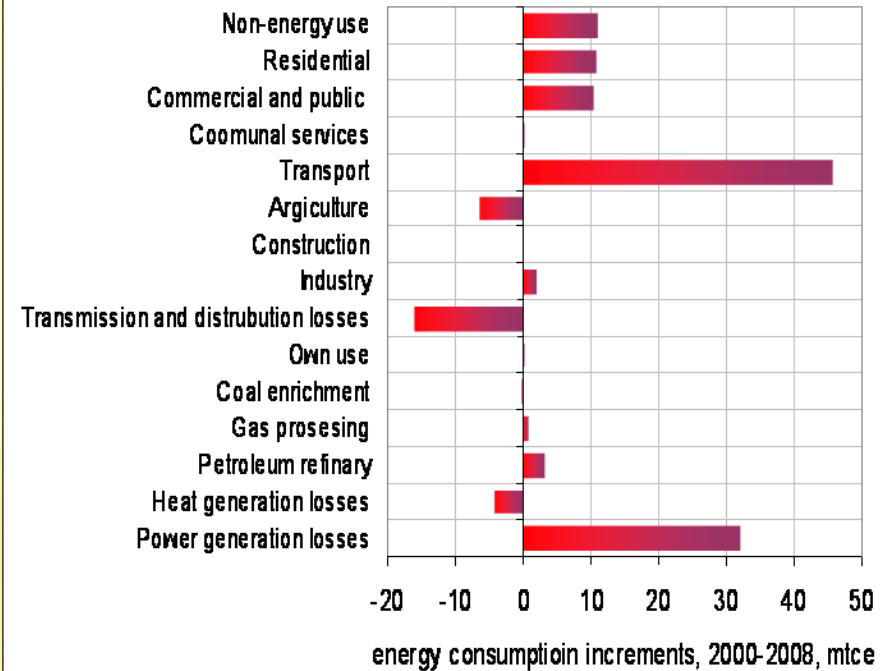
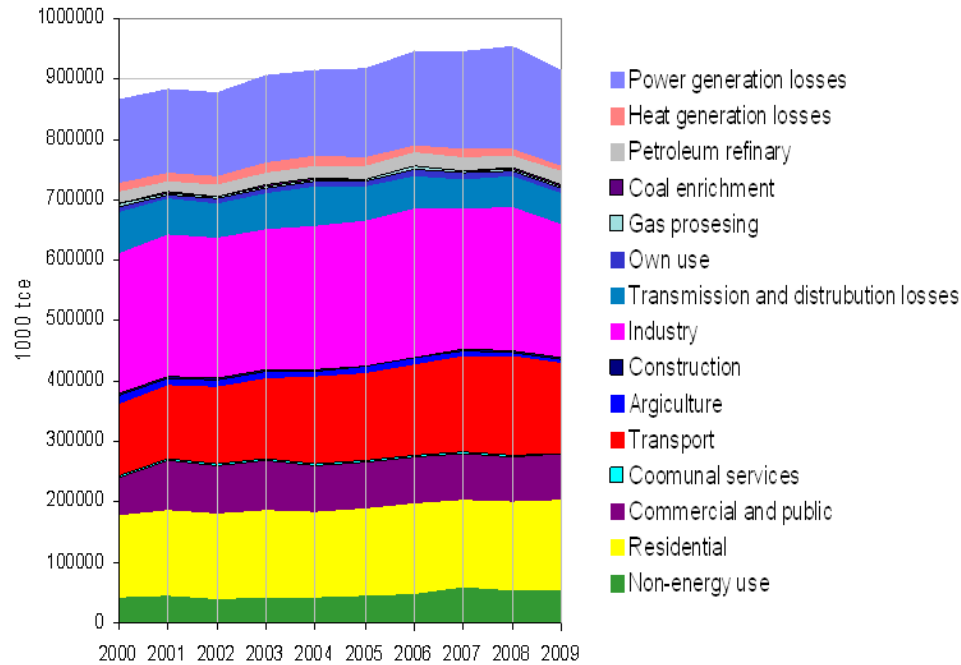
# IMPROVED ENERGY EFFICIENCY PROVIDED SUBSTANTIAL REDUCTION OF ENERGY COSTS, WHILE GROWING ENERGY PRICES KEEP THEM CLOSE TO THE AFFORDABILITY HURDLES

- × In 2000-2010, end-use energy costs more than quadrupled and reached 5 trillion rubles
- × Nevertheless, due to efficiency improvements energy costs to GDP ratio declined from 14,5% in 2000 to 10,8% in 2010
- × Comparison of energy costs to non-oil and gas GDP also shows impressive progress; but the ratio is quite high
- × The ratio of energy costs to industrial shipments varied in 2005-2010 in the range of 7-9%, staying much above the values for many advanced economies (4-5%) and undermining the competitiveness of Russia's industry
- × In the long-term, energy costs to income ratios are relatively stable with only a very limited range of sustainable variations
- × In the USA, the sustainable range of energy costs to GDP is 8-10%, and 9-11% for the OECD countries
- × When these thresholds are considerably exceeded, the economic activity slows down
- × In many countries, the ratios of housing energy costs to personal income and of personal transport fuel costs to personal income (before tax) vary in the range of 2-4%. In Russia, in 2009 these two ratios were 3,5%, leaving little room for further price growth not mitigated with the EE improvements





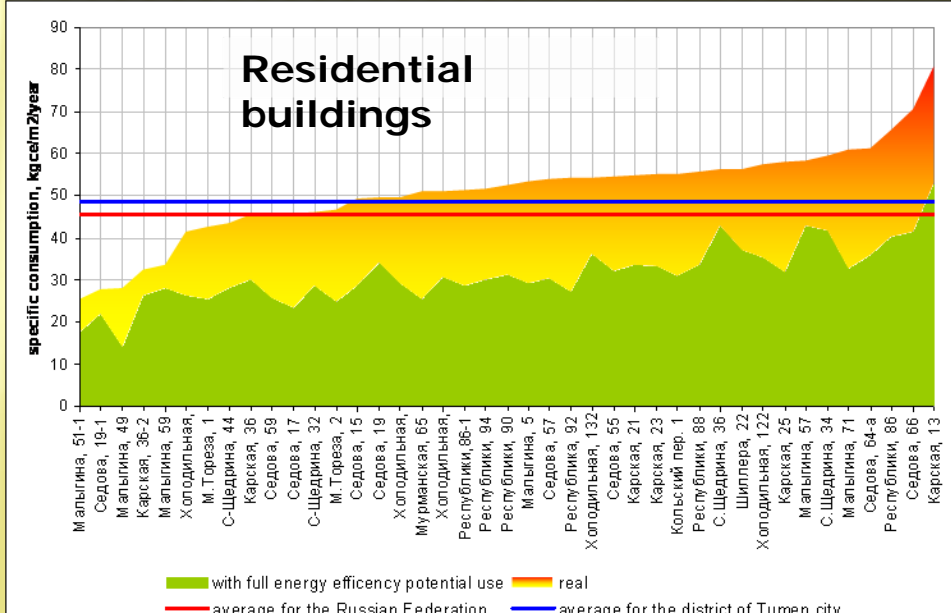
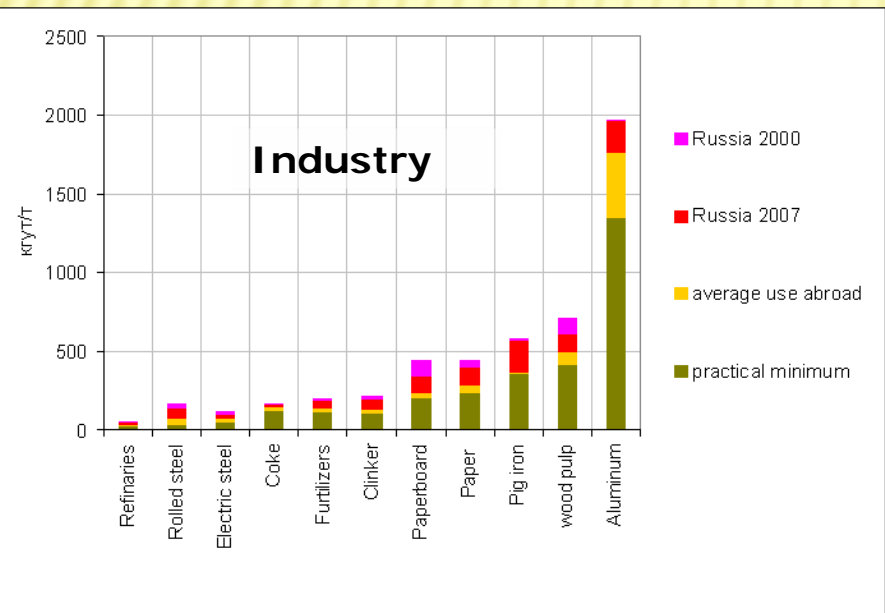
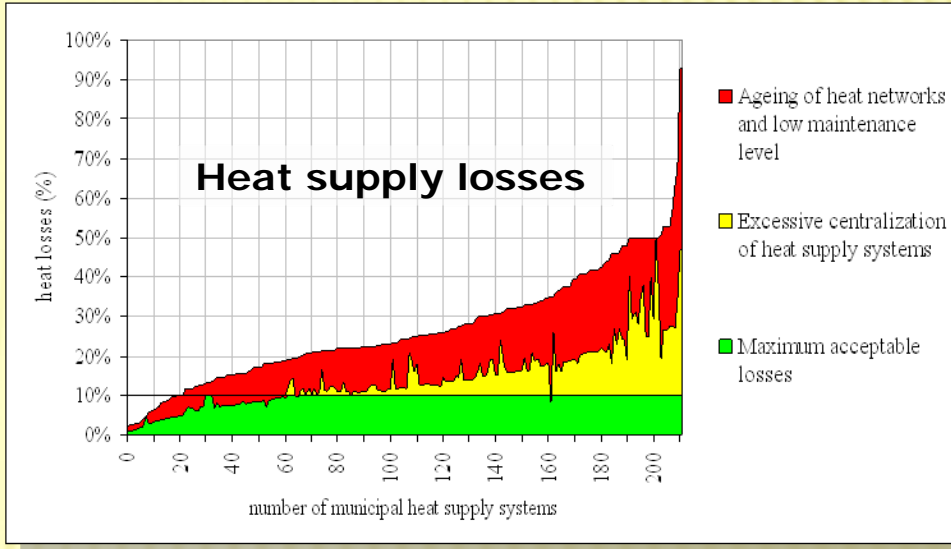
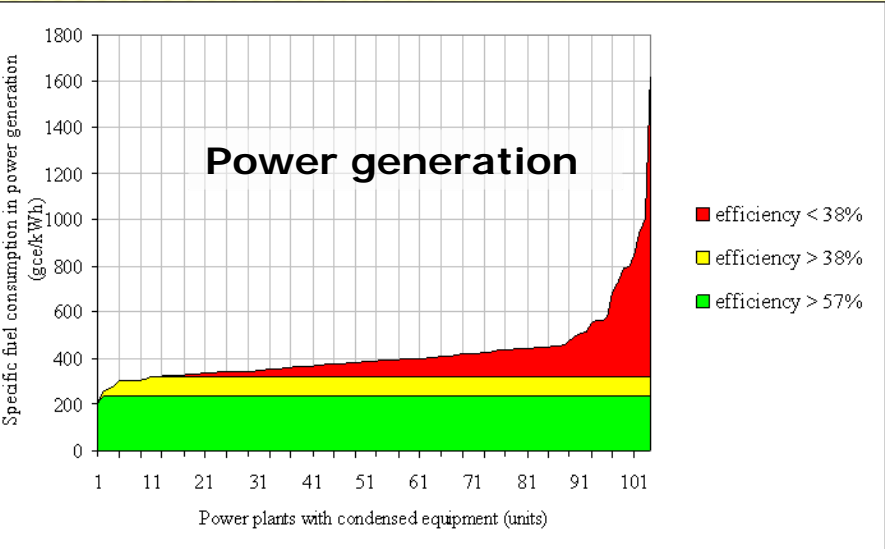
# IN 2000-2008, MOSTLY TRANSPORT AND POWER GENERATION PUSHED ENERGY DEMAND UP



- ✗ Improving Russian statistical data on energy consumption is a key to energy policy success in general, as well as to energy efficiency policy development and implementation
- ✗ In Russia's Federal Program "On energy conservation and improving energy efficiency until 2020" for the first time ever an IEA-like energy balance table developed by CENEF was published
- ✗ In recent years, energy balance tables have been created for many Russia's regions
- ✗ Still much more effort is needed to melt away the statistical mist and to make the energy demand picture clearer



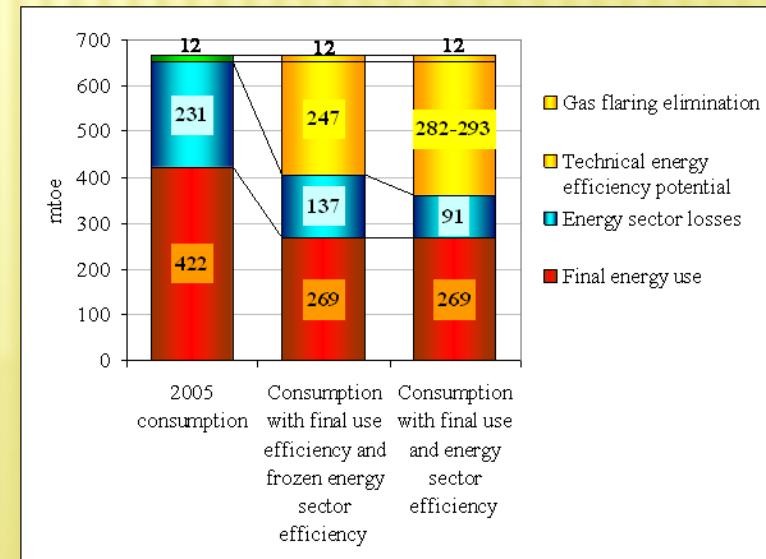
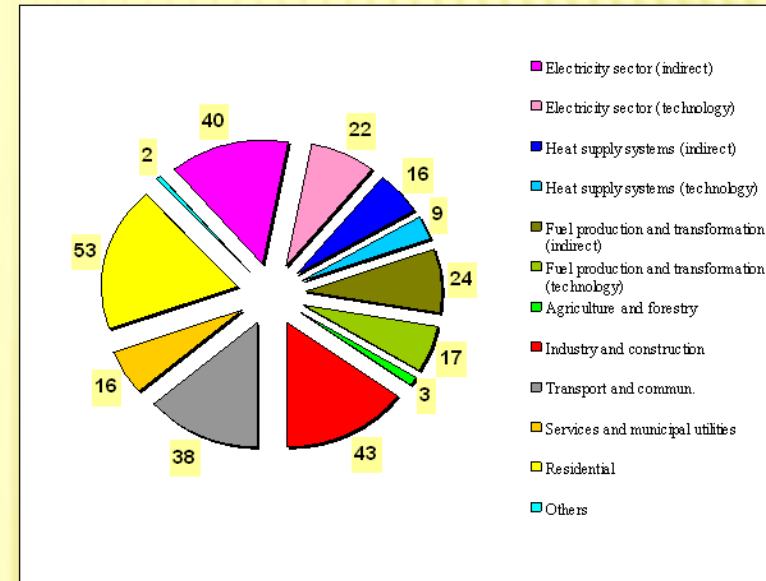
# RUSSIAN RED-AND-YELLOW ENERGY INEFFICIENCY HILLS ARE AN UNTAPPED ENERGY EFFICIENCY RESERVE





# THE SCALE AND STRUCTURE OF RUSSIA'S ENERGY EFFICIENCY POTENTIAL

- × The assessment made by CENEf for the World Bank has shown, that:
  - + Russia's energy efficiency potential amounts to 45% of primary energy consumption, or to 282 mtoe (293 mtoe with an account of gas flaring)
  - + The potential to improve final energy consumption (FEC) totals 154 mtoe
  - + Improving the efficiency of electricity use allows it to reduce power consumption by 340 billion kWh, or by 36%
  - + Improving the efficiency of final district heat use and reduction of distribution losses leads to potential reduction of heat consumption by 844 million Gcal, or by 53%
  - + Natural gas consumption reduction potential equals 240 billion m<sup>3</sup>, which is more than half of domestic consumption and by far exceeds Russia's natural gas export

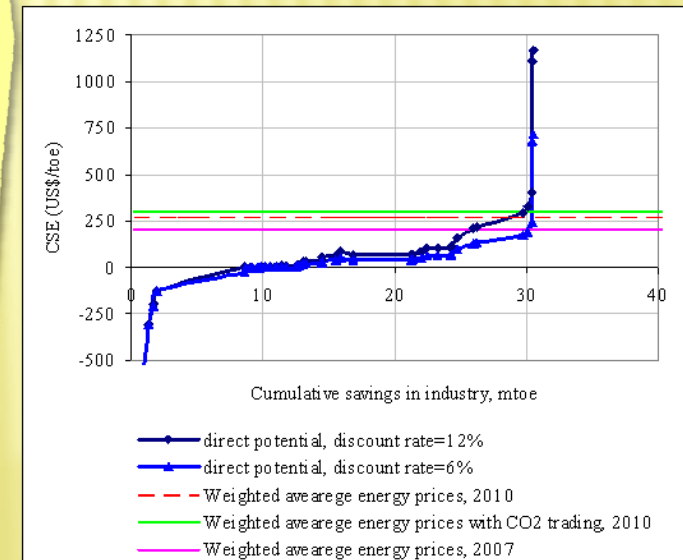
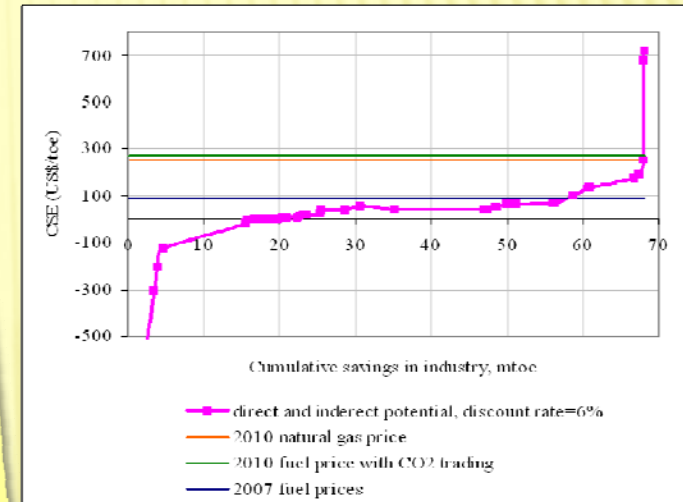




# COSTS AND BENEFITS OF MINING RUSSIAN ENERGY EFFICIENCY POTENTIAL

- × Incremental investments to fully implement the potential equal USD 324-357 billion
  - + 1 toe of primary energy generated by energy efficiency improvements requires on average 2-3 times less capital, than the same amount of additional supply
  - + If only cost-effective incremental investments in energy efficiency improvements are accounted for, this ratio scales up 4-6-fold
- × The economic potential amounts to 215-230 mtoe
- × The market potential totals 188-200 mtoe with 2010 energy prices
- × In many instances, additional energy efficiency comes at no or low incremental capital and (or) maintenance cost
- × Associated potential CO2 emission reduction is 793.3 mln. t CO2 eq. per annum
- × Full implementation of the energy efficiency potential may allow for 8-10 years of Russia's economic development without additional primary energy consumption
- × First signs of decoupling were already visible:
  - + in 2000-2008, GDP grew by 66%, electricity demand was up by 18%, gas demand by 16%, while heat demand was 8% below the 2000 level

Cost of saved final energy (a) and primary energy (b) curves for energy efficiency improvements in Russia's manufacturing





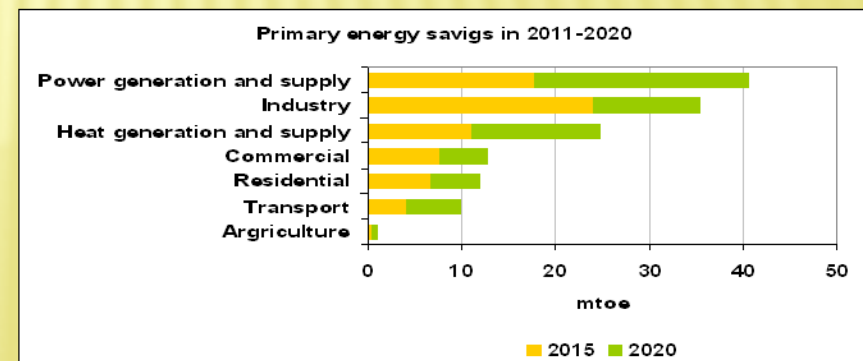
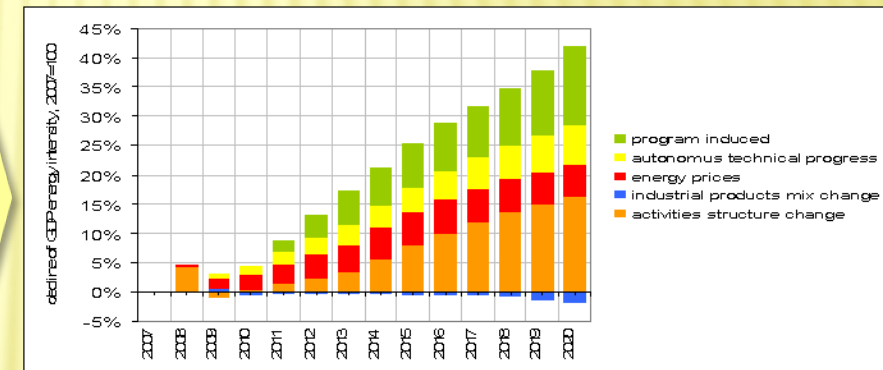
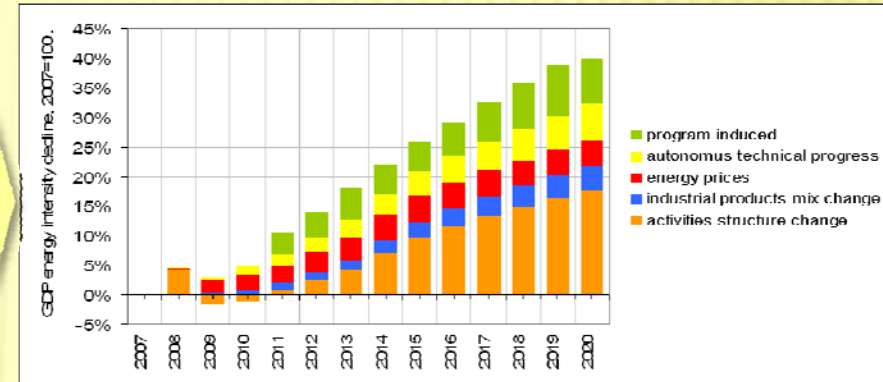
# FEDERAL PROGRAM "ON ENERGY CONSERVATION AND IMPROVING ENERGY EFFICIENCY UNTIL 2020" WAS ADOPTED TO SCALE UP THE CONTRIBUTION OF THE TECHNOLOGICAL FACTOR TO THE REDUCTION OF GDP EI

## Program measures:

- × Incorporate all 25 measures recommended by the IEA and more
- × Provide 13,5% GDP energy intensity reduction
- × cumulative energy savings
  - + 233 mtoe in 2011-2015, and
  - + 1124 mtoe in 2011-2020
- × 9255 billion rubles overall energy costs cumulative savings in 2011-2020 is twice the 2010 energy costs
- × 530 billion rubles reduction of public expenditures for public buildings
- × 260 billion rubles reduction of public expenditures for household subsidies
- × 837 billion rubles of additional profit tax
- × 2700 billion rubles of additional export revenues
- × 2436 mln. t CO2 eq. cumulative GHG emission reduction
- × Require in 2011-2020 9835 billion rubles program costs, including:
  - + 70 billion rubles of federal allocations
  - + 100 billion rubles of federal allocations for loan guarantees
  - + 625 billion rubles of allocations by Russia's regions

"Innovative" scenario

"Inertia" scenario





# ENERGY EFFICIENCY POLICIES AND MEASURES LAUNCHED



- × Federal support for regional EE programs development and implementation (in 2010, about all regions and most municipalities developed such programs)
- × Federal guarantees for the implementation of EE programs by large enterprises
- × Request for energy and water utilities to develop EE programs
- × Providing incentives for the implementation of typical EE projects by investment tax credits and reducing interest rates
- × Energy and water metering
- × EE building codes and standards, EE building retrofits
- × Energy efficiency labeling
- × Energy management standards
- × Energy audits and energy passports
- × Energy pricing schemes to let public utilities keep monetary savings
- × Energy efficient equipment procurement
- × Energy performance contracting
- × Tasks for public sector to reduce energy consumption
- × Federal informational system on EE, energy balances, analytical tools and improving energy statistics
- × Informational support and propaganda
- × Training and improving EE qualifications
- × R&D in EE

# PROBLEMS ASSOCIATED WITH ENERGY EFFICIENCY POLICIES AND MEASURES IMPLEMENTATION



- × Lack of institutional capacity to develop and implement correct and timely decisions
- × Lack of EE knowledge and qualifications at all management levels
- × Lack of data and information to support decision-making
- × Lack of incentives and motivation, or conflict of motivations, which prevents from timely implementation of measures (installation of meters, for example)
- × Imperfect institutional market structure, which lacks clearly defined beneficiary of energy costs reductions and complicated investment decision-making process (apartment buildings)
- × Insufficient attention to EE policies in the industrial and transport sectors
- × Lack of access to long-term financial resources at acceptable interest rates
- × Lack of marketed bank products to finance EE projects and lack of bankable projects
- × Insufficient competition and high level of corruption
- × Low energy prices (in some locations) and soft budget limitations
- × Unwillingness to adopt many innovative EE promotion mechanisms well-proven abroad
- × Action against EE on the part of some groups (energy suppliers, vendors of obsolete equipment (like incandescent lamps), etc.)
- × Lack of Russia-based production of EE equipment in some sectors
  
- × There are several Russian and international projects in place or ready to start to overcome some of listed barriers and to promote EE measures